

#### **Appendix 2**

# Wildflower Project: Report to Scrutiny Committee for species listed on the Weeds Act, 1959



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#### Introduction

The control and reporting of injurious weeds is subject to the Weeds Act, 1959.

There are five weeds classified as injurious under the Weeds Act 1959. These are:

- Common ragwort (Senecio jacobae)
- Spear thistle (*Cirsium vulgare*)
- Creeping or field thistle (*Cirsium arvense*)
- Broad-leaved dock (Rumex obtusifolius)
- Curled dock (Rumex crispus)

It is not an offence to have injurious weeds growing on our land. The Weeds Act, 1959, states the following:

"(1) Where the minister of Agriculture fish and food (in this act referred to as ' the Minister') is satisfied that there are injurious weeds to which this act applies growing upon any land he may serve upon the occupier of the land a notice, to take such action as may be necessary to prevent the weeds from spreading."

Unless served with a notice, there is no requirement to control or remove any of the species listed above.

These are common and widespread species, found throughout Denbighshire. They all have significant biodiversity benefits, and support a wide range of species. The Code of Practice to Prevent and Control the Spread of Ragwort (November 2011) states

"This guidance does not seek to eradicate ragwort because as a native plant it is very important for wildlife in the UK. It supports many species of wildlife, including Common broomrape (Orobanche minor), 14 species of fungi and many different invertebrates, such as moth caterpillars, thrips, plant bugs, flies, beetles and mites. With the decline in flowering plant diversity in the countryside, ragwort has assumed an increasing importance as a source of food for generalist nectar feeding insects in the late summer.

Ragwort is the food plant of at least 77 species of foliage eating insects, including five 'Red Data Book' and eight 'nationally scarce' species. The most well known is the cinnabar moth (Tyria jacobaeae). At least 30 species of insects are confined to ragwort and some species use the ragwort flowers as territory markers or vantage points to find passing prey or mates. Others are more closely associated with taking ragwort pollen, and more than 170 species have been recorded feeding on ragwort nectar. This important source of insects is exploited by many species of birds and mammals.".

Additionally, the Ragwort Control Act 2003 has updated the guidance on control required for this plant. This updated guidance recommends ragwort control only when there is a risk to grazing horses and livestock, such as in grazing paddocks.

Ragwort requires bare ground for seeds to germinate, and the management of the Wildflower Project Sites does not generally provide the conditions for the species to proliferate. Caution is required, as many of the control measures which could be used (such as cutting and pulling) can increase the abundance of ragwort.

It is therefore imperative that we follow a scientific approach to the control of these species, on a case by case basis, and only act where they pose a risk.



Photo 1: Common Ragwort providing nectar for pollinating insects.

### Injurious Weeds on Wildflower Project Sites 2022.

As stated above, the species listed on the Weeds Act, 1959 are common and widespread species, found throughout Denbighshire. It is, therefore, no surprise that they have been recorded on a number of sites included in Denbighshire County Council's Wildflower Project. There are over 100 sites included within the Wildflower Project and the total number of sites where each species has been recorded is included in the table below.

| Injurious Weed Species                      | Number of Wildflower Project Sites Where Recorded |
|---|---|
| Common ragwort (Senecio jacobae)            | 56 (rare), 9 (occasional), 1 (frequent)           |
| Spear thistle (Cirsium vulgare)             | 22 (rare), 2 (occasional), 1 (frequent)           |
| Creeping or field thistle (Cirsium arvense) | 12 (rare), 6 (occasional)                         |
| Broad-leaved dock (Rumex obtusifolius)      | 18 (rare), 2 (occasional), 1 (frequent)           |
| Curled dock (Rumex crispus)                 | 41 (rare), 8 (occasional), 2 (frequent)           |

Table 1: Number of sites where Injurious Weeds Act species were recorded, and their abundance using the DAFOR scale.

As expected, these species are found in a number of Wildflower Project Sites. However, the abundance at the vast majority of sites is relatively low and in line with their natural occurrence in unimproved and semi-improved grassland systems.

It should be noted that many of the species are perennial or biennial, and were recorded in flower on sites during their first year in the project. This indicates that the species were already present, but likely supressed by the frequent mowing schedules previously in place.

The Code of Practice to Prevent and Control the Spread of Ragwort states "In many situations ragwort poses no threat to horses and other livestock. It is a natural component of many types of unimproved grasslands. It is necessary to prevent its spread where it presents a high risk of poisoning horses and livestock or spreading to fields used for the production of forage"

The Code of practice provides the following risk categories as guidelines, for assessing the risk posed by common ragwort:

#### Medium Risk:

Ragwort is present within 50m to 100m of land used for grazing by horses and other animals or land used for feed/forage production.

#### High Risk:

Ragwort is present and flowering/seeding within 50m of land used for grazing by horses and other animals or land used for feed/forage production.

The Code of Practice to Prevent and Control the Spread of Ragwort states "The distances given above are guidelines only and when assessing risk, account should also be taken of particular local circumstances and other relevant factors such as prevailing winds, topography, shelter belts, natural barriers, and vegetation cover of receiving land. Whether or not the density of ragwort is high or low, the risk factor will be determined by the likelihood of it spreading to land used for grazing and/or feed/forage production."

# Assessing the Risk Posed by Common Ragwort (and Other Species Listed on the Weeds Act, 1959).

As outlined above, our aim is not to eradicate common ragwort (or other species listed on the Weeds Act, 1959), but to ensure we access the risk posed by these species on a site by site basis and act accordingly.

The majority of these sites are located in urban and peri-urban settings, well away from land used for livestock grazing and horse pasture. Furthermore, many of the sites are separated from nearby agricultural land by physical barriers such as hedging, fencing, buildings. The vegetation cover of the land on the wildflower sites, and the agricultural land near to these sites, also reduces the risk.

Regular surveys are undertaken at each site, and the presence and abundance of common ragwort, along with other species listed on the Weeds Act, 1959 is recorded. This provides accurate information on these species at Wildflower Project Sites.

Using the risk categories, and taking into account local conditions, we have been able to categorise the sites as low, medium and high risk. This is shown in the table below. This methodology has been extended to include all species listed on the Weeds Act 1959.

| Wildflower Project Site Risk Categories |  |  |               |
|---|--|--|---------------|
| Site Name                               | Notes  | local circumstances and other relevant factors   | Assessed Risk |
| Green Lane 2                            | A small corner of the 50m buffer extends into a neighbouring field.                      | A footpath, road and a<br>metal fence  | High          |
| Green Lane 1                            | Around a quarter of the 50m buffer extends into a neighbouring field. Barrier            | A footpath, road and a<br>metal fence  | High          |
| Green Lane / B5437                      | Most of the<br>50m buffer<br>extends into<br>neighbouring<br>fields.                     | A footpath, road, a small hedge and a fence  | High          |
| B4401 Embankment                        | A small<br>amount of<br>the 50m<br>buffer<br>extends into<br>a<br>neighbouring<br>field. | A safety swathe, footpath, road, short wall and trees  | High          |
| ATS Roundabout                          | A small<br>amount of<br>100m buffer<br>extends into<br>neighbouring<br>fields.           | Site well separated from grazing land by a safety swathe, main road, grass verge, footpath, grass verge and a high hedge with stands of trees. | Low           |

| Ffordd Y Graig        | An area of the 50m buffer extends into a neighbouring field use for growing crops.        | No grazing land within 50m.<br>Site is well separated from<br>neighbouring farmland by<br>an 8ft hedge   | Low |
|-----------------------|---|--|-----|
| Parc Alafowlia Fields | An area of the 50m buffer extends into a neighbouring crop field.                         | Site well separated from grazing land by a border cut around the site, 8ft+ hedge, a wide grassed verge, A525, large grassed embankment verge with +8ft hedgerow and trees | Low |
| Dalar Wen             | Urban   |  | Low |
| Y Maes Playing Area   | Urban   |  | Low |
| Y Maes Walkway        | Urban   |  | Low |
| Cysgodfa Walkway      | Urban   |  | Low |
| Ffordd Colomendy      | Urban   |  | Low |
| Llys Gwydyr Field     | Urban   |  | Low |
| Lon Cerys             | Urban   |  | Low |
| Cysgod y Graig 3      | An area of the 100m buffer extends into a neighbouring field.                             | Site well separated from grazing land by residential properties, roads, footpaths and a large hedgerow   | Low |
| Cysgod y Graig 2      | A very small<br>area of the<br>100m buffer<br>extends into<br>a<br>neighbouring<br>field. | Site well separated from grazing land by residential properties, roads, footpaths and a large hedgerow   | Low |
| Cysgod y Graig 1      | Urban   |  | Low |

| Accar-Y-Forwyn                | Urban   |   | Low  |
|-------------------------------|---|---|------|
| Stryd-Y-Dyffryn               | Urban   |   | Low  |
| Denbigh High Active<br>Travel | The 50m buffer extends into a neighbouring field.                                   | A large hedge and some<br>mature trees  | High |
| Lon Tywysof<br>Corridor       | Urban   |   | Low  |
| A525 End of Bypass            | An area of the 50m buffer extends into a neighbouring crop field.                   | Site well separated from<br>grazing land. Border cut<br>around site, footpath, A525,<br>footpath, grassed verge and<br>hedgerow | Low  |
| Ruthin Road<br>roundabout     | An area of the 50m buffer extends into a neighbouring crop field.                   | Site well separated from<br>grazing land. Border cut<br>around site, footpath, A525,<br>footpath, grassed verge and<br>hedgerow | Low  |
| Llys Catrin                   | An area of<br>the 50m<br>buffer<br>extends into<br>a<br>neighbouring<br>crop field. | Site well separated from<br>grazing land. Border cut<br>around site, footpath, A525,<br>footpath, grassed verge and<br>hedgerow | Low  |
| Ruthin Road                   | An area of the 50m buffer extends into a neighbouring crop field.                   | Site well separated from<br>grazing land. Border cut<br>around site, footpath, A525,<br>footpath, grassed verge and<br>hedgerow | Low  |

|                         | Λ   |   |        |
|-------------------------|---|---|--------|
| Weavers Lane            | A small area<br>of the 50m<br>buffer<br>extends into<br>a nearby<br>field.      | Site well separated from grazing land. Inclined site with a footpath, road and a row of 2 story homes with large rear gardens above | Medium |
| A5151 Newmarket<br>Road | The 50m buffer extends into a neighbouring field.                               | High steep embankment<br>topped with large<br>established hedgerow  | Medium |
| Llindir Street          | The 50m bufer extends into a neighbouring field.                                | A safety cut on site, a road, a pub carpark and a steep inclined embankment topped with a hedgerow                                  | Medium |
| B5428 Triangle          | The 50m bufer extends into a neighbouring field.                                | A safety cut on site, a road,<br>a pub carpark and a steep<br>inclined embankment<br>topped with a hedgerow                         | Medium |
| Henllan Top Park        | The 50m<br>buffer<br>extends into<br>a<br>neighbouring<br>field.                | An inclined slope with hedgerow   | High   |
| Parc-Y-Llan             | A very small<br>area of the<br>50m buffer<br>extends into<br>a nearby<br>field. | Site well separated from grazing land by residential properties, a road and a large treeline/hedgerow                               | Medium |
| The Bridges             | Urban   |   | Low    |

| Druid Inn A494                   | A very small<br>area of the<br>50m buffer<br>extends into<br>a nearby<br>field. | Site well separated from grazing land by land gradient, with very large border cut around site, A494, footpath, mature treeline and narrow woodland   | Medium |
|----------------------------------|---|---|--------|
| Cae'r Felin                      | A very small<br>area of the<br>50m buffer<br>extends into<br>a nearby<br>field. | Site well separated from grazing land by a large mature hedge approximately 15ft, a grassed verge, footpath, grassed verge, A525, footpath and a range of commercial businesses, car parks, a hedgerow with mature trees and approximately 8 residential properties | Low    |
| Llanrhaeadr A525                 | The 50m<br>buffer<br>extends into<br>neighbouring<br>fields.                    | Site well separated from grazing land to rear by high hedgerow.   | High   |
| Meliden<br>Embankment            | The 50m<br>buffer<br>extends into<br>nearby<br>fields.                          | An inclined site with a border cut around site, footpaths, Meliden Road, high established hedgerows with mature trees and multiple large residential properties   | Medium |
| Maes Lliwen                      | The 50m buffer extends into a nearby field.                                     | A border cut around site,<br>footpath, road, a small<br>stream and a high<br>hedgerow with mature trees<br>- gaps in hedgerow   | High   |
| Beach Road West                  | Urban   |   | Low    |
| Bastion Road Crazy<br>Golf Field | Urban   |   | Low    |
| Bastion Road Park                | Urban   |   | Low    |
| Coed Mor drive                   | Urban   |   | Low    |

| Plas Uchaf Avenue            | Urban  |   | Low    |
|------------------------------|--|---|--------|
| Ffordd Parc Bodnant<br>Field | The 50m<br>buffer<br>extends into<br>nearby<br>fields.       | Site well separated from grazing land by a large mature treeline, border cut around site, footpath, Prestatyn Road, Ffordd Parc Bodnant and hedgerows | Medium |
| Beach Road East              | Urban  |   | Low    |
| Llys Aled                    | Urban  |   | Low    |
| North Wales Bowls<br>Centre  | Urban  |   | Low    |
| Ceg-Y-Ffordd                 | Urban  |   | Low    |
| Ffordd Penrhwylfa            | Urban  |   | Low    |
| Cardiff Way                  | Urban  |   | Low    |
| Deva Evangelical church      | Urban  |   | Low    |
| Heather Crescent             | The 50m<br>buffer<br>extends into<br>a nearby<br>field.      | A small stream bordered by mature treeline  | Medium |
| Rhyd Y Byll<br>Embankment    | The 50m<br>buffer<br>extends into<br>neighbouring<br>fields. | A large wall topped with vegetation, mature hedgerow and farm hardstanding - small farm gate and entrance   | Medium |
| Abergele Road                | The 50m<br>buffer<br>enxtends<br>into a nearby<br>field.     | A safety swathe cut around site, Ffordd Abergele, a small ditch and a mature hedgerow   | Medium |
| Vicarage lane                | Urban  |   | Low    |

| Plas Lorna                             | A small area of the 50m buffer extends into a nearby field.   | An inclined site, A547,<br>grassed verges, footpath<br>and cycle path, mature<br>hedgerow and trees - low<br>fence line  | High   |
|--|---|--|--------|
| Ffordd Nant                            | Urban   |  | Low    |
| Glos Gladstone                         | Urban   |  | Low    |
| Pavilion and Splash<br>Point Promenade | Urban   |  | Low    |
| Hilton<br>Drive/Splashpoint            | Urban   |  | Low    |
| Rugby Club<br>Walkway                  | Urban   |  | Low    |
| Walnut Crescent 1                      | Urban   |  | Low    |
| Walnut Crescent 2                      | Urban   |  | Low    |
| Llys Brenig Park                       | Urban   |  | Low    |
| Maes-Y-Gog                             | Urban   |  | Low    |
| Violet Grove Park                      | Urban   |  | Low    |
| Cambrian Walk                          | The 100m<br>buffer<br>extends into<br>a nearby<br>crop field. | Site well separated from<br>grazing land by mature<br>woodland, footpaths, a large<br>number of detached<br>residential properties,<br>mature high hedgerows and<br>a stream | Low    |
| Bryn Cwnin                             | The 50m buffer extends into a neighbouring field.             | Site well separated from grazing land by a mature tree lined hedgerow which becomes a narrow woodland in places  | Medium |
| Coronation Gardens                     | Urban   |  | Low    |
| Marine Lake                            | Urban   |  | Low    |
| County Hall                            | Urban   |  | Low    |
|  |   |  |        |

| Station Road            | Urban   |  | Low |
|-------------------------|---|--|-----|
| Pen Y Maes              | Urban   |  | Low |
| Bro Deg                 | A small area of the 50m buffer extends into a nearby crop field.                | A site border, footpath, 13<br>detached residential<br>properties, mature trees and<br>a large mature hedgerow   | Low |
| Erw Goch                | Urban   |  | Low |
| Stryd Y Brython Park    | Urban   |  | Low |
| Stryd y Brython         | Urban   |  | Low |
| Tesco roundabout        | Urban   |  | Low |
| Glasdir A525 Verge<br>2 | The 50m<br>buffer<br>extends into<br>a nearby<br>field.                         | The site is roughly 1ft wide,<br>Ruthin North Link Road,<br>footpath and cycle path, a<br>mature hedgerow and has a<br>small woodland running<br>along it between the site<br>and one of the fields. | Low |
| Glasdir A525 Verge<br>1 | Urban   |  | Low |
| Glasdir roundabout      | A very small<br>area of the<br>50m buffer<br>extends into<br>a nearby<br>field. | Safety swathe cut around<br>the site, the Ruthin North<br>Link Road, footpath,<br>grassed verges and a<br>woodland consisting of<br>mature trees and shrubs  | Low |
| Cae Ddol                | The 50m<br>buffer<br>extends into<br>neighbouring<br>field.                     | A wire fence line. * Neighbouring field is currently showing an abundance of nearly all mentioned weed species and is most-likely sending seeds into Cae Ddol  | Low |
| Roe Parc                | Urban   | N/A  | Low |

| Nant-Y-Patrick        | A small area of the 50m buffer extends into nearby fields.   | An inclined site, border cut around site, hedgerows, mature trees and a residential property - fence line and field entrances | High   |
|-----------------------|--|---|--------|
| Upper Denbigh<br>Road | The 50m<br>buffer<br>extends into<br>neighbouring<br>fields. | High mature hedgerows,<br>footpath, mature trees and<br>Upper Denbigh Road  | Medium |

Table 2: Wildflower Project Risk Categories.

The five sites which had frequent abundances of species listed on the Weeds Act, 1959, were not recorded as high risk sites. These were:

- Y Maes Walkway, Denbigh
- Llindir Street, Henllan
- Rhyd Y Byll Embankment, Rhewl
- Splash Point, Rhyl; and
- Rugby Club Walkway, Rhyl.

This risk table will be updated on an annual basis, as new projects are added to the site local conditions (land use, natural barriers, etc) change.

The abundance of plants on sites is recorded using the DAFOR scale:

- D = Dominant (more than 75% of the plants are this species)
- A = Abundant (50-75%),
- F = Frequent (25-50%),
- O = Occasional (10-25%) and;
- R = Rare (less than 10% of the plants are this species).

Common ragwort and other injurious weeds will be accepted on all sites, at levels recorded as occasional and rare. Above this, control will be implemented at high risk locations, as outlined in Table 2.



Photo 2: Hoverfly feeding on Common Ragwort.

# Controlling Common Ragwort (And Other Species Listed on the Weeds Act, 1959).

Using the approach outlined above, we are able to identify the risk posed by the presence of common ragwort and other injurious weeds, on a site by site basis.

#### When will action be taken?

#### Where a low risk is identified:

No immediate action is required.

#### Where a medium risk is identified:

Continue to monitor, and take action to control the spread of the species in question should the risk change from medium to high.

#### Where a high risk is identified:

Take action to control the spread of ragwort (or other species listed on the Weeds Act, 1959) using an appropriate control technique, when they appear at greater abundance than "occasional".

#### What action will be taken?

As a biennial plant, common ragwort dies after is has set seed in its' second year. Allowing this process to take place is likely to be one of the most effective ways to control the abundance of the species on Wildflower Project sites. These sites have permanent grass cover, and lack the bare ground to allow the seeds to germinate. While it is accepted that some action may be required on some sites, it should be noted that control methods such as cutting/pulling have the potential to extend the life of the plant, or allow it to regenerate from root cuttings left in the soil. As all of these sites fall within Denbighshire County Council's "Bee Friendly" project, the use of herbicides is not acceptable.

Where a high risk has been identified, and abundance of ragwort (or other injurious weeds act species) is "frequent" or greater, plants will be levered or pulled by hand. This will take

place once or twice in the early summer, when the ground is moist, to ensure that the roots are removed intact. Ragwort will be double bagged, and disposed of at landfill.

#### **Conclusion**

Common ragwort (and the other species listed on the Weeds Act, 1959) are native species, and key components to unimproved grassland habitats. They support a wide range of important and declining wildlife, some of which rely solely on these species for their survival.

Whilst there are limited circumstances where these species may need to be controlled, our aim is not to eradicate these species from Wildflower Project Sites. This is in line with the guidance set out in the code of practice.

We have outlined the approach we will take to assess sites, how they will be monitored, and the measures which will be taken should action be required. This is an evidence based approach, which will ensure that wildlife and livestock are protected and the Wildflower Project